

AT&T South Carolina 1600 Williams Street Sulte 5200 Columbia, SC 29201

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February 11, 2009

The Honorable Charles Terreni Chief Clerk of the Commission Public Service Commission of South Carolina Post Office Drawer 11649 Columbia, South Carolina 29211

> Re: AT&T South Carolina's Petition Requesting the Commission's

Intervention in Numbering Resources Determinations

Docket No.

Dear Mr. Terreni:

BellSouth Telecommunications Inc. d/b/a AT&T South Carolina ("AT&T South Carolina") respectfully encloses for filing a Petition for Review of Numbering Resources Determination in the Charleston Rate Center and a Proposed Order Reversing Numbering Determination in the above-captioned matter.

By copy of this letter, I am serving a copy of these documents on all parties of record as indicated on the attached Certificate of Service.

Sincerely,

Patrick W. Turner

PWT/nml Attachment 728748

BEFORE THE PUBLIC SERVICE COMMISSION OF SOUTH CAROLINA

In Re:	AT&T SOUTH CAROLINA'S	· ·
	PETITION REQUESTING THE COMMISSION'S	;
	INTERVENTION IN NUMBERING RESOURCES	,
	DETERMINATIONS	,
		,

PETITION FOR REVIEW OF NUMBERING RESOURCES DETERMINATION IN THE CHARLESTON RATE CENTER

BellSouth Telecommunications, Inc. d/b/a AT&T South Carolina ("AT&T South Carolina"), pursuant to rules adopted by the Federal Communications Commission ("FCC") for challenging numbering determinations, petitions the Public Service Commission of South Carolina ("Commission") for review of a recent denial of AT&T South Carolina's application for use of numbering resources in the 843 area code. Numbering determinations are made by the North American Numbering Plan Administrator ("NANPA") and/or the Pooling Administrator ("PA"), depending on the nature of the numbering request. The FCC's rules addressing these matters, however, generalize responsibilities of the NANPA and the PA under the heading "Central office code administration," and the FCC's Orders addressing these matters allow for challenges of determinations by both entities. Accordingly, this Petition addresses the determination described herein and asks the Commission to direct NANPA and/or the PA to provide the requested relief to the extent it is within the respective authority and responsibility of

See, e.g., 47 C.F.R. §52.15.

NANPA and/or the PA to do so. The denial that is the subject of this Petition impacts AT&T South Carolina customer, the United States Navy.

In support of this Petition, AT&T South Carolina states:

- 1. AT&T South Carolina is a telephone utility that provides certain services that are regulated by the Commission. Among other things, it provides intraLATA, local exchange telecommunications services in various portions of South Carolina, including the Mt. Pleasant exchange.
- 2. NANPA is an independent non-governmental entity that is responsible for administering and managing the North American Numbering Plan ("NANP").³
- 3. The PA is an independent non-governmental entity that is responsible for administering thousands-block number pooling.⁴
- 4. On March 31, 2000, the FCC issued an Order relating to numbering resource optimization.⁵ The goal of the *First NRO Order* was to implement uniform standards governing requests for telephone numbering resources in order to increase efficiency in the use of existing telephone numbers and to avoid further exhaustion of existing numbers.
- 5. Among other things, the FCC required that, to qualify for access to new numbering resources, applicants must establish that existing inventory within the applicant's rate

See Third Report and Order and Second Order on Reconsideration in CC Docket No. 96-98 and CC Docket No. 99-200, Numbering Resource Optimization; etc., 17 FCC Rcd 252, ¶61 (2001) ("Third NRO Order").

See 47 C.F.R. § 52.13 (a), (b).

See 47 C.F.R. §52.7(g). See also 47 C.F.R. §52.20 ("Thousands-block number pooling is the process by which the 10,000 numbers in a central office code (NXX) are separated into ten sequential blocks of 1,000 numbers each (thousands-blocks), and allocated separately within a rate center.").

center will be exhausted within six months of the application. The FCC reaffirmed this requirement in two subsequent orders.⁶ Prior to this ruling, the Central Office Code Assignment Guidelines used to make code assignments required the applicant's existing number inventory within the applicant's serving switch to exhaust within six months of the code application or the carrier had to prove that it was unable to meet a specific customer's request with its current inventory of numbers in order for a code to be assigned.

- 6. In addition to the months-to-exhaust ("MTE") requirement described above, the FCC's rules also required carriers to meet a rate center utilization threshold of 60 percent in order to receive additional numbering resources in a given rate center. The utilization threshold has increased by five percent per year, and it has now reached the maximum of 75 percent. Based on the FCC's orders, carriers must meet both the six months MTE requirement and the utilization threshold on a rate center basis in order to obtain numbering resources.
- 7. On or about December 19, 2008, AT&T South Carolina submitted a Pooling Administration System request for numbering resources. In order to meet the customer's express request for numbers, AT&T South Carolina requested the assignment of 843-794-0000 through 843-794-9999 in the Charleston Rate Center. This new exchange number will equal the

See Report and Order and Further Notice of Proposed Rule Making, Numbering Resources Optimization, 15 FCC Rcd 7574 (2000) ("First NRO Order").

See Second Report and Order, Order on Reconsideration in CC Docket No. 96-98 and CC Docket No. 99-200, and Second Further Notice of Proposed Rulemaking in CC Docket No. 99-200, Numbering Resource Optimization, 16 FCC Rcd 306 at ¶29 (2000) ("Second NRO Order"); Third NRO Order at ¶¶48-49.

See Second NRO Order at 922; Third NRO Order at 950-52.

Third NRO Order at $\P950-52$.

See Exhibit A to this Petition.

See Exhibit B to this Petition.

Defense Switching Network (DSN) prefix.¹¹ As AT&T South Carolina does not have the existing numbers to meet the customer's request, AT&T South Carolina is requesting that the numbers be assigned to it.

- 8. AT&T South Carolina's application was completed in accordance with Industry Numbering Committee ("INC") guidelines, and AT&T South Carolina filled out the necessary Month-to-Exhaust Certification Worksheets as required.
- 9. At the time of the filing of the numbering resource request, the Charleston Rate Center had a MTE of 90.874 months for the relevant block, and a utilization of 66.096%. 12
- 10. Thereafter, also on December 19, 2008, AT&T South Carolina's request was denied because AT&T South Carolina had not met the rate center based MTE criterion now set forth in the INC Guidelines. AT&T South Carolina's numbering resource requests were denied despite the fact that AT&T South Carolina does not have adequate numbering resources needed to satisfy this customer's demands in the Charleston Rate Center.
- 11. AT&T South Carolina's inability to provide this important customer with the requested numbering resources prevents AT&T South Carolina from providing the quality of service this customer desires, needs, and expects. If AT&T South Carolina is not assigned the numbering resources needed to meet the customer's request, AT&T South Carolina will be unable to provide telecommunications services requested by its customer. The refusal to grant numbering resources sufficient to meet the needs of this customer is inconsistent with the FCC's position that "(u)nder no circumstances should consumers be precluded from receiving

See Exhibit A.

See Exhibit B.

See Id.

telecommunications services of their choice from providers of their choice for want of numbering resources."¹⁴

- 12. Both the FCC's rules and the INC Guidelines provide that state regulatory authorities have the power and authority to review a decision to deny a request for numbering resources.¹⁵
- 13. Prior to the FCC's Order and the resulting change in the INC Guidelines, the applicable MTE procedures permitted a carrier to receive a code assignment, even if the MTE requirement at the switch level was not met. These waivers or exceptions were granted where customer hardships could be demonstrated or where the service provider's inventory did not have a block of sequential numbers large enough to meet the customer's specific request. Under today's procedures, numbering determinations are based on the MTE for the entire rate center without any exceptions. The FCC has determined, however, that States may grant relief "if a carrier demonstrates that it has received a customer request for numbering resources in a given rate center that it cannot meet with its current inventory." In addition, the FCC has ruled that, "States...may grant requests for customers seeking contiguous block of numbers."
- 14. AT&T South Carolina requests that the Commission reverse the decision to withhold numbering resources from AT&T South Carolina because that decision interferes with

Second NRO Order at ¶ 61.

See Third NRO Order, Appendix A, Final Rules, § 52.15(g) (4) ("The carrier may challenge the NANPA's decision to the appropriate state regulatory commission"); Third NRO Order at ¶¶ 61-66; Central Office Code (NXX) Assignment Guidelines, INC 95-407-009,§ 13.0 (rev. April 26, 1999)(CO Code Guidelines) ("Appeals may include but are not limited to one or more of the following options: . . . C. The CO Code Administrator(s) and code holders/applicants may pursue the disagreement with the appropriate governmental/regulatory body").

Third NRO Order at \P 64.

¹⁷ *Id*.

AT&T South Carolina's ability to provide telecommunication services to its customers as required under South Carolina law.

15. This Commission (see Docket No. 2002 –185-C, Order No. 2002-415) and other state regulatory agencies in Alabama, Florida, Georgia, Louisiana, North Carolina, and Tennessee similarly have recognized their jurisdiction and authority to review numbering denials and to order the release of number resources to AT&T South Carolina to meet customer needs.

WHEREFORE, AT&T South Carolina requests that the Commission:

- A. Reverse the decision to deny AT&T South Carolina's request for additional numbering resources;
- B. Direct NANPA and/or the PA (to the extent it is within the respective authority and responsibility of NANPA and/or the PA to do so) to assign 843-794-0000 through 843-794-9999 to AT&T South Carolina so it can fulfill the numbering request of its customer, the United States Navy; and
- C. Grant the requested relief as soon as possible.

Respectfully submitted this 11 th day of February 2009.

Patrick W. Turner

Suite 5200

1600 Williams Street

Columbia, South Carolina 29201

(803) 401-2900

ATTORNEY FOR AT&T SOUTH CAROLINA

729649

EXHIBIT A



DEPARTMENT OF THE NAVY

NAVAL COMPUTER AND TELECOMMUNICATIONS STATION JACKSONVILLE, FLORIDA 32212-0111

20/0 Ser N2/357 3 NOV 2008

AT&T Busine: Systems Attn: Nancy Maddox Federal Group 410 N Cedar Bluff Rd Knoxville, TN 37923

Subj: NEW TELEPHONE EXCHANGE NUMBER FOR NAVAL WEAPONS STATION

CHARLESTON

Dear Ms. Maddox:

In preparation for the summer 2009 opening of the new Naval Medical Clinic at Naval Weapons Station, we are requesting a new telephone exchange number (NXX) be set up. We would like (843) 794-0000 through 794-9999 assigned for Naval Weapons Station, Charleston. This will satisfy the requirement for additional telephone numbers. The new Exchange number will equal the Defense Switching Network (DSN) prefix.

The existing NXXs (574, 764, and 863) will be relinquished after a transition period of approximately one year.

Point of Contact for this matter will be Marie Roberson, Telecommunications Specialist, Base Communication Office (BCO) Charleston, South Carolina, Commercial (843) 764-7702, DSN 792-7702.

C. E. BENNETT By direction

EXHIBIT B

Pooling Administration System rena.wilkie@att.com (SP) Sign Out Time: 12/19/2008 08:24:47 AM EST لن Printable Version الج + Individual Block Requests Central Office Code (NXX) Assignment Request 向JCO/NXX Code Part 1 December 9, 2005 Requests (A)Confirm Resources Tracking. In Service 843-CHARLESTON-SC-262965 Number: + 🗓 Donate Blocks **Full NXX:** + 🖺 Submit Forecast **Dedicated** Customer + 🕒 Search Forms Type of + 🖺 Reports New Change 1 Delete Application: + 🗓 User Profile 1.0 GENERAL INFORMATION 1.1 Contact Information: Code Applicant: Company/Entity BELLSOUTH SO BELL Headquarters 675 West Peachtree St ne Address: City, State, Zip: atlanta .GA .30375 Contact Name: rena butticaz Contact 675 West Peachtree St NE Address: City,State,Zip: Atlanta, GA, 30375 770-945-9630 FAX: 770-945-9630 E-Phone: mail: rw0052@att.com Code Administrator: 2 Name: Michael Ortega 46000 Center Oak Plaza Address: City, State, Zip: Sterling , VA , 20166 Phone: 571-434-5348 FAX:571-434-5502 1.2 NPA: 843 NXX: 3 OCN: 4 9417 LATA: 436 Parent Company's OCN(s) 9400 Switching Identification(Switch Entity/POI) 5 chtnscdp82e Rate Center: 6 Locality/City/Wire Center:charleston **CHARLESTON** Homing Tandem Operating Co: 7 Tandem Homing CLLI at&t 8:chtnscdt60t 1.3 Dates: Date of Request Effective Date: 9 10 Application: 12/19/2008 02/23/2009 By selecting this checkbox, I acknowledge that I am requesting the earliest possible effective date the Administrator can grant. Please note that this only applies to a reduction in the Administrator's processing time, however the request will still be processed in the order received. Request Expedited Treatment? Yes X

Excha	ange Carrier (ILEC)	(LEC, IC, CM	ig the code: RS, Other)	incumbent L	.ocal
	b) Types of service:	Wireline	(e.g., Cellui	lar - Type 2)	
	c) Code Assignment P	reference (Opti	ianal)	customer requ	iest 843 794
	d) Codes that are unde	esirable, if any	all e	xcept above cod	ie 843 794
	e) Type of change(Mark all that apply)				
	OCN-Intra-comp Homing CLLI	oany ¹¹ Sw	itching Id	Rate Center	Tandem
	OCN-Inter-comp Reservation	pany ¹² Eff	ective Date	LATA Ext	tend
1.5 T	ype of Request (Initial,	growth, etc.)	Growth		
If an ini service	itial code, attach(1) evid within 60 days. If a gro	ence of certification with code, attac	ation and (2) h months to e	proof of ability to exhaust workshe	place code in et.
Po	oling Indicator: 13 Y	es No			
1.6 N	PA Jeopardy Criteria A _l	oply: Ye	s No		
1.7 C custon	ode request for new ser ner needs	vice (Explain):	request for (dedicated code	to meet
Part 2 is attached Part 2 is not attached X for BIRRDS ^{14 15} Additional Documentation is attached X					
Comme	ants.				
I hereby certify that the above information requesting an NXX code is true and accurate to the best of my knowledge and that this application has been prepared in accordance with Central Office Code (NXX) Assignment Guidelines posted to the ATIS Web Site (http://www.atis.org/atis/clc/inc/incdocs.htm) as of the date of this application: ¹⁶					
rena bu				Associa Technic Suppor Analyst	al 12/19/2008
Signatu	re of Code Applicant			Title	Date

¹ Identify type and reason for change(s) in Section 1.4(e).

 $^{^2\,\}text{A}$ list of the current Code Administrator(s) who can provide assistance in completing this form is available upon request from NANPA.

 $^{^3}$ The NXX field is required for any code request in which there is a change or the NXX is being returned.

- ⁴ Operating Company Number (OCN) assignments must uniquely identify the applicant. Relative to CO Code assignments, NECA-assigned Company Codes may be used as OCNs. Companies with no prior CO Code or Company Code assignments may contact NECA (973-884-8355) to be assigned a Company Code(s). Since multiple OCNs and/or Company Codes may be associated with a given company, companies with prior assignment should direct questions regarding appropriate OCN usage to the Telcordia TM Routing Administration (TRA) on 732-699-6700.
- ⁵ This is an eleven-character descriptor of the switch provided by the owning entity for the purpose of routing calls. This is the eleven-character Telcordia TM COMMON LANGUAGE CLLI TM Location Identification of the applicant's switch or POI. (Telcordia and CLLI are trademarks and COMMON LANGUAGE is a registered trademarks of Telcordia Technologies, Inc.)
- ⁶ Rate Center name must be a tariffed Rate Center associated with toll billing.
- ⁷ Applies to any code applicant connecting to the Public Switched Telephone Network via a tandem owned by a different carrier.
- ⁸ This is an eleven-character descriptor provided by the owning entity for the purpose of routing calls. This must be the CLLI TM Location Identification Code of the switching entity/POI, and is the same on Part 2, Form 1, Page 2 of 2.
- ⁹ Code applicants should request an effective date that is at least 66 calendar days from the submission of this form. It should be noted that interconnection arrangements and facilities need to be in place prior to activation of a code. Such arrangements are outside the scope of these guidelines.
- ¹⁰ Requests for code assignment should not be made more than six months prior to the requested effective date.
- ¹¹ Select if you are the current Code Holder
- ¹² Select if you are not the current Code Holder
- ¹³ The Applicant will indicate "YES" if the NXX being requested will be used for thousands-block number pooling and will leave this field blank if it is not.
- ¹⁴ Applicant is not required to submit Part 2 of the code request form if it is doing its own Telcordia TM Business Integrate Routing and Rating Database System (BIRRDS) entries, or if the applicant has arranged for a third party to input the Part 2 forms data on its behalf.
- ¹⁵ WARNING! It is the code applicant's responsibility to arrange input of Part 2 information into BIRRDS. The 45 calendar day nationwide minimum interval cut-over for BIRRDS will not begin until input into BIRRDS has been completed.
- ¹⁶ An incomplete form may result in delays in processing this request.

Back

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	Pooling Administration System					
rena.wilkie@att.com (SF	<u> </u>					
	Time : 12/19/2008 08:25:09 AM EST					
+ [5]Individual Block Requests + [5]CO/NXX Code Requests + [5]Confirm Resources	Appendix 3 May 16, 2008 MONTHS TO EXHAUST and UTILIZATION CERTIFICATION WORK SHEET - TN Level 1 (Thousands-Block Number Pooling Growth Block Request)					
In Service + 🕒 Donate Blocks + 🕒 Submit Forecast + 🕒 Search Forms	Tracking Number: 843-CHARLESTON-SC-262965 Date: 12/19/2008 OCN:9417 Company Name:BELLSOUTH SO BELL Rate Center: CHARLESTON					
+ 🖺 Reports + 🖺 User Profile	List all Codes NPA(s)-NXX(s) and Blocks NPA(s)-NXX-X(s):					
	Name of Block Applicant:rena butticaz Signature: rena butticaz					
	Title: Associate Technical Support Analyst Telephone No.: 770-945-9630 FAX No.: 770-945-9630					
	E-mail: rw0052@att.com					
	A. Available Numbers:123059					
	B. Assigned Numbers: 325576					
	C. Total Numbering Resources:492582					
	D. Quantity of numbers activated in the past 90 days (increments of 1,000 or 10,000) and excluded fro the Utilization calculation ² :0					
	List Excluded Code(s) or Block(s):					
	Month #1 #2 #3 #4 #5 #6 #7 #8 #9 #10 #11 #12					
	E. Growth History - Previous 6 -473 -896 -2571 -356 938 1110 months ³					
	F. Forecast - Next 12 -375 -375 10000 -375 -375 -375 -375 -375 -375 -375 months ⁴					
	G. Average Monthly Forecast (Sum of months 1-6 (Part F above) divided by 6):1354.167					
	H. Months to Numbers Available for Assignment to					

Exhaust⁵ Customers(A) Average Monthly Forecast(G) **Block Requested Available Numbers** Months To Exhaust 123059 90.874 Utilization⁶ Assigned Numbers(B) - Excluded Numbers(D) Total Numbering Resources(C)-Excluded Numbers(D) Explanation: ¹A copy of this worksheet is required to be submitted to the Pooling Administrator when requesting additional numbering resources in a rate center. For auditing purposes, the applicant must retain a copy of this document. ²Quantity of numbers activated in the past 90 days is based on blocks and/or codes received from the administrator and shall be reported in increments of 1,000 or 10,000 TNs (e. g.: 2 blocks received=2,000 and 1 code received =10,000). ³Net change in TNs no longer available for assignment in each previous month, starting with the most distant month as Month #1, and Month #6 as the current month. ⁴Forecast of TNs needed in each following month, starting with the most recent month as Month #1. ⁵To be assigned an additional thousands-block (NXX-X) for growth, "Months to Exhaust" must be less than or equal to 6 months. (FCC 00-104, section 52.15 (g) (3) (iii)). ⁶Newly acquired numbers may be excluded from the Utilization calculation (FCC 00104, section 52.15 (g) (3)(ii)Back Question? Email us 8 1997-2012 NeuStar Inc

Legal Notice

	Pooling Adm	inistration S	System	
na.wilkie@att.com (SP)	T' 40406	2000 00 00 00 00 00 00	T	•
	Time : 12/19/2	2008 08:23:33 AM EST	·	r ² oge - 4. 3 \$
Individual Block Requests ICO/NXX Code Requests IConfirm Resources	November 21, 2003 ATIS-0300066.at3 Pooling) Administrator's R TBPAG P	esponse/Confirmati Part 3	Attachment 3
In Service Donate Blocks Submit Forecast Search Forms	Tracking Number :	843- CHARLESTON- SC-262965		
Reports	Date of Application:	12/19/2008	Effective Date:	
Jser Profile	Date of Receipt:	12/19/2008	Date of Response:	12/19/2008
	Service Provider Name:	Service Provider Name: BELLSOUTH SO BE		A MANUFACTURE CO. S
	(Telcordia TM LERG TM Routing Guide) OCN:	9417		
	NPAC SOA SPID :			
	Dora Wirth Name (print) Email:	dora	.wirth@neustar.com	n
				_
	NPA-NXX or NPA- NXX-X :		Block Assigne	d:
			Block Reserved	d:
			Block Reservat Expiration Date	
			Block/Code Mo	odified:
			Block/Code Disconnected :	
	Block Contaminated	l(Yes or No) :		
	If Yes,enter the num	nber of TNs contaminat	ted :	
	Switch Identification(Switch Entity/POI): 1	chtnscdp82	e
	Rate Center:		CHARLEST	ON
	Rate Center Sub Zor	ne:		
	X Form Complete, rec	quest denied.		
	Explanation:			
	therefore this req requesting a State this Part 3 denial. request, please re	uest for a new cod e Waiver from the a . If you are in disag	id/or Utilization require is denied. You may appropriate state concerned with the dinds'Block Number (Incess	ay proceed with ommission using isposition of this

Pooling Administration System		Page 2 of 2
	Request withdrawn	
	Explanation	
	Assignment activity suspended by the administrator.	
	Explanation	
	Remarks:	uncana a
	This is an eleven-character descriptor provided by the dwining entity for the purpose crouting calls. This must be the CLLI TM Location Identification code of the switching	
	emity/POI shown on the Part 1A form (Telcordia LERG ROUTING Goode and CEE) are trademarks of Telcordia Technologies.Inc i	
	Back	
		8000

Pooling Administration System rena.wilkie@att.com (SP) Sign Out Time: 01/21/2009 04:13:05 PM EST Individual Block النام + Months to Exhaust and Utilization Certification Worksheet - TN Level(Continued)¹ Requests rg_JCO/NXX Code Requests Your Utilization calculates to 66.096%. The FCC required the utilization of 75.000%. + [9]Confirm Resources You have requested more blocks than you will exhaust in six months. In Service + Donate Blocks + 🖺 Submit Forecast + ဩ-Search Forms **Select One Option and Submit** + 🖳 Reports Return to the Months To Exhaust Form + 🗓 User Profile Need to request a State Waiver Received a State Waiver Submit Cancel Question? Email us 1997-2012 NeuStar, Inc Legal Notice

STATE OF SOUTH CAROLINA)	
)	CERTIFICATE OF SERVICE
COUNTY OF RICHLAND)	

The undersigned, Nyla M. Laney, hereby certifies that she is employed by the Legal Department for AT&T South Carolina ("AT&T") and that she has caused AT&T South Carolina's Petition for Review of Numbering Resources Determination in the Charleston Rate Center to be served by the method indicated below upon the following this February 11, 2009:

Thomas C. Foley
Sr. NPA Relief Planner – Eastern Region NANPA
NeuStar – NANPA
820 Riverbend Blvd.
Longwood, FL 32779-2327
(Electronic Mail)

Ms. Kimberly Miller Regulatory Policy Attorney NeuStar-NANPA 2000 M Street, NW, Suite 600 Washington, DC 20036-3328 (Electronic Mail)

Wayne Milby Sr. NPA Relief Planner NueStar-NANPA 8385 Yahley Mill Rd. Richmond, VA 23231 (Electronic Mail)

Mr. John Manning Director NANPA Regional Offices 46000 Center Oak Plaza Sterling, VA 20166 (Electronic Mail) Ms. Amy Putnam
Director-Neustar National Pooling Administrator
1800 Sutter Street
Suite 780
Concord, CA 94520
(Electronic Mail)

F. David Butler, Esquire General Counsel S. C. Public Service Commission Post Office Box 11649 Columbia, South Carolina 29211 (PSC Staff) (Electronic Mail)

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Florence P. Belser, Esquire Office of Regulatory Staff 1401 Main Street, Suite 900 Columbia, SC 29201 (Electronic Mail)

Nyla M Laney Jason